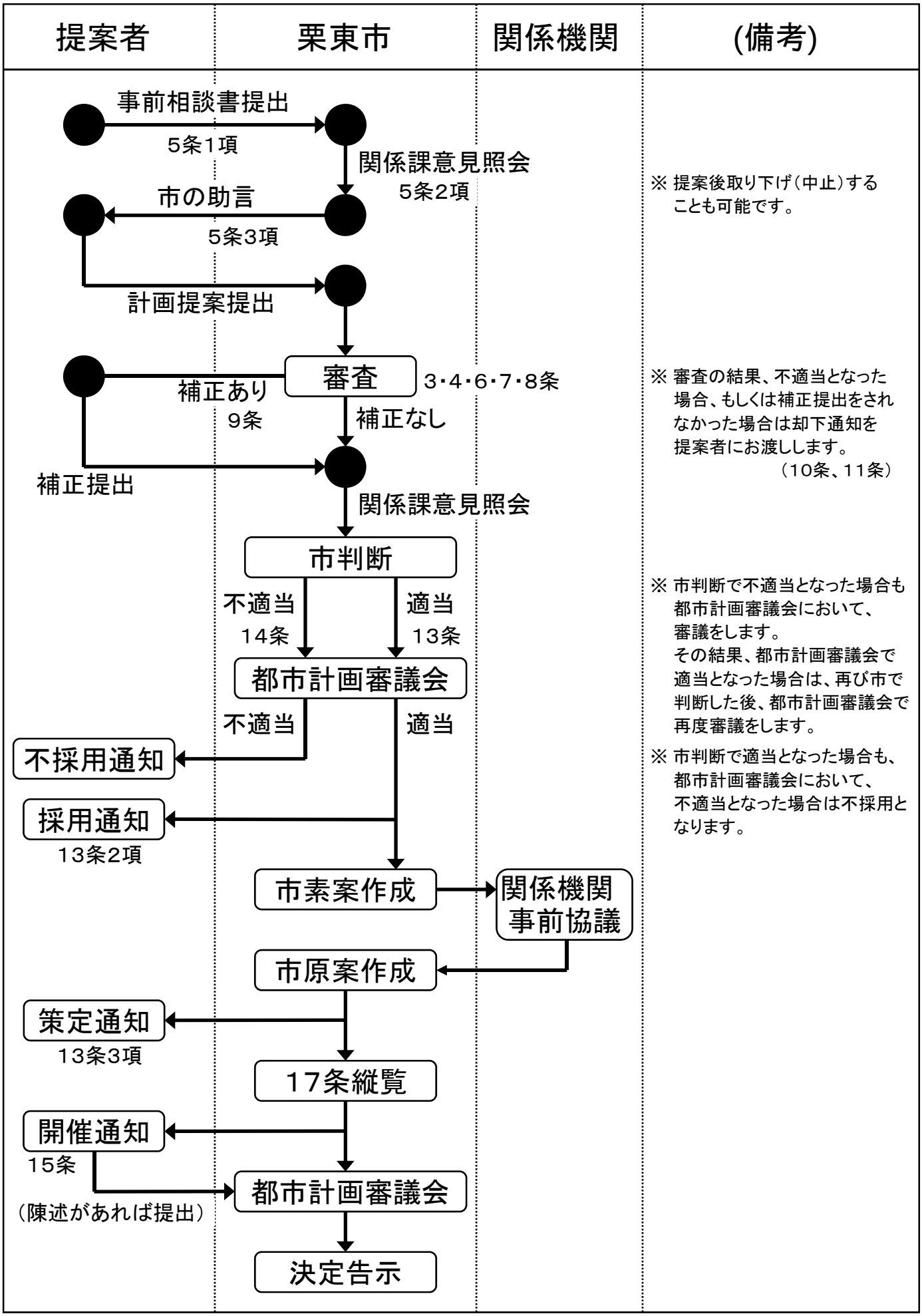都市計画提案制度手続きフロー